# Mapping the Regional Variation in Foster Care Rates A Geospatial Benchmark 

National Association for Welfare Research and Statistics<br>2019 Workshop ~ Collaborating Across Lines to Build Up Lives<br>New Orleans, Louisiana ~ Omni Royal Orleans Hotel<br>July 28-31, 2019<br>Gilbert L. Crouse, Sr. Ph.D.<br>Office of the Assistant Secretary for Planning and Evaluation<br>U.S. Department of Health and Human Services 202-730-3917 voice 202-690-6562 fax email: gilbert.crouse@hhs.gov

The views expressed in this presentation are solely those of the author and do not represent the official position of the U.S. Department of Health and Human Services.

## Findings

- Variation in the amount of foster-care caseload growth among HHS regions, states, and counties is very large
- The pressure on program resources-as measured by 2017 levels of caseload compared to the previous maximum caseload-is also very large.
- Growth is not easily explained by any one cause but appears to be related to different factors in different locations.


## HOW HAS THE TREND IN FOSTER CARE CASES CHANGED OVER TIME?



## Trends in Foster Care Caseloads

Total Children Served: 2007-2017


Note: Totals include Puerto Rico which had 7,600 cases in 2007 and 4,694 in 2017.
Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.acf.hhs.gov/cb/resource/trends-in-foster-care-and-adoption.

## IN WHAT REGIONS/STATES HAVE THE MOST SIGNIFICANT INCREASES/DECREASES IN FOSTER CARE CASELOADS OCCURRED?

## Foster Care Rates in HHS Region 1

Children Served per 100,000 Population under 18: 2013-2017


 foster-care-and-adoption.

## Foster Care Rates in HHS Region 2

Children Served per 100,000 Population under 18: 2013-2017



 foster-care-and-adoption.

## Foster Care Rates in HHS Region 3

Children Served per 100,000 Population under 18: 2013-2017


 foster-care-and-adoption.

## Foster Care Rates in HHS Region 3

Children Served per 100,000 Population under 18: 2013-2017


 foster-care-and-adoption.

## Foster Care Rates in HHS Region 4

Children Served per 100,000 Population under 18: 2013-2017


 foster-care-and-adoption.

## Foster Care Rates in HHS Region 5

Children Served per 100,000 Population under 18: 2013-2017


 foster-care-and-adoption.

## Foster Care Rates in HHS Region 6

Children Served per 100,000 Population under 18: 2013-2017


 foster-care-and-adoption.

## Foster Care Rates of HHS Regions

Children Served per 100,000 Population under 18: 2013-2017

| '13 | '14 | '15 | '16 | '17 |
| :--- | :--- | :--- | :--- | :--- |

-     - Region 1

CT, ME, MA, NH, RI, VT
$\rightarrow$ Region 2
NJ, NY, PR

- Region 3

DE, DC, MD, PA, VA, WV

- Region 4

AL, FL, GA, KY, MS, NC, SC, TN

- R-Region 5

IL, IN, MI, MN, OH, WI

- 0 -Region 6

AR, LA, NM, OK, TX

- Region 7

IA, KS, MO, NE

- Region 8

CO, MT, ND, SD, UT, WY

-     - Region 9

AZ, CA, HI, NV

- Region 10

AK, ID, OR, WA

- Average

Note: Region 2 includes Puerto Rico which saw its rate increase from 601 in 2013 to 715 in 2017.
Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.acf.hhs.gov/cb/resource/trends-in-foster-care-and-adoption.

## Foster Care Rates in HHS Region 8

Children Served per 100,000 Population under 18: 2013-2017


Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.acf.hhs.gov/cb/resource/trends-in-foster-care-and-adoption.

## Foster Care Rates in HHS Region 9

Children Served per 100,000 Population under 18: 2013-2017


Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.acf.hhs.gov/cb/resource/trends-in-foster-care-and-adoption.

## Foster Care Rates in HHS Region 10

## Children Served per 100,000 Population under 18: 2013-2017



Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.acf.hhs.gov/cb/resource/trends-in-foster-care-and-adoption.

## Foster Care Rates of States in HHS Region 3

Children Served per 100,000 Population under 18: 2013-2017


Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.acf.hhs.gov/cb/resource/trends-in-foster-care-and-adoption.

Foster Care Rates in HHS Region 1
Children Served per 100,000 Population under 18: 2013-2017


Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.act.hhs.gov/cb/resource/trends-in-
foster-care-and-adoption.

## Foster Care Rates in HHS Region 5

Children Served per 100,000 Population under 18: 2013-2017


Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Chidren and Families, Children's Bureau, https://www.act.hhs.gov/cb/resource/trends-in-
loster-care-and-adoption.

## Foster Care Rates in HHS Region 8

Children Served per 100,000 Population under 18: 2013-2017


Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.act.hhss.gov/cb/resource/trends-in-
loster-care-and-adoption. foster-care-and-adoption.

Foster Care Rates in HHS Region 2
children Served per 100,000 Population under 18: 2013-2017


Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on foster-care-and-adoption.

## Foster Care Rates in HHS Region 6 <br> Children Served per 100,000 Population under 18: 2013-2017



Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.act.hhs.gov/cb/resource/trends-in foster-care-and-adoption.

## Foster Care Rates in HHS Region 9

Children Served per 100,000 Population under 18: 2013-2017


Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on
Children and Families, Children's Bureau, https://www.acf.hhs.gov/cb/resource/trends-in-foster-care-and-adoption.

Foster Care Rates in HHS Region 4
Children Served per 100,000 Population under 18: 2013-2017


Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.act.hhs.gov/ch/resource/trends-in loster-care-and-adoption.

Foster Care Rates in HHS Region 7
Children Served per 100,000 Population under 18: 2013-2017


Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.acf.hhs.gov/cb/resource/trends-in-oster-care-and-adoption.

## Foster Care Rates in HHS Region 10

 Children Served per 100,000 Population under 18: 2013-2017

Source: Adoption and Foster Care Analysis and Reporting System, DHHS, Administration on Children and Families, Children's Bureau, https://www.acf.hhs.gov/cb/resource/trends-in-foster-care-and-adoption.

## WHAT IS THE GEOSPATIAL DISTRIBUTION OF FOSTER CARE CASELOAD BY REGIONS, STATES, COUNTIES \& WHERE DO WE SEE THE HIGHEST FOSTER CARE CASELOADS?

## State Foster Care Rates per 100,000 under 18: 2017

HHS Regions by Terciles


Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Foster Care Rate per 100,000 under 18: 2017

By Terciles


Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## State Foster Care Rates per 100,000 under 18: 2017 Overlaid with Top 3 ${ }^{\text {rd }}$ Foster Care Rate Counties



Note: Both state and county terciles are determined nationally and then applied locally.
Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Region 6 State Foster Care Rates per 100,000 under 18: 2017

## Overlaid with Top 3rd Foster Care Counties



Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Region 4 State Foster Care Rates per 100,000 under 18: 2017

## Overlaid with Top 3rd Foster Care Counties



Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## WHAT COUNTIES HAVE SEEN SIGNIFICANT INCREASES AND DECREASES IN THEIR FOSTER CARE CASELOADS?

## State Foster Care Rates per 100,000 under 18: 2017 <br> With 2013-2017 Increases \& Decreases of 20 or more in Number of Cases by County



Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Region 1 <br> State Foster Care Rates per 100,000 under 18: 2017

Overlaid with 2013-2017 Increases \& Decreases of $\mathbf{2 0}$ or More in Number of Cases by County


## Region 2 <br> State Foster Care Rates per 100,000 under 18: 2017

Overlaid with 2013-2017 Increases \& Decreases of 20 or More in Number of Cases by County


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## Region 3 <br> State Foster Care Rates per 100,000 under 18: 2017

## Overlaid with 2013-2017 Increases \& Decreases of 20 or More in Number of Cases by County



Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Region 4 <br> State Foster Care Rates per 100,000 under 18: 2017

Overlaid with 2013-2017 Increases \& Decreases of 20 or More in Number of Cases by County


Decreases of $\mathbf{2 0}$ or more in cases served (76)

- Increases of $\mathbf{2 0}$ or more in cases served (292)

Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Region 5 <br> State Foster Care Rates per 100,000 under 18: 2017

Overlaid with 2013-2017 Increases \& Decreases of 20 or More in Number of Cases by County


Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Region 6

## State Foster Care Rates per 100,000 under 18: 2017

Overlaid with 2013-2017 Increases \& Decreases of 20 or More in Number of Cases by County


Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Region 7 State Foster Care Rates per 100,000 under 18: 2017

## Overlaid with 2013-2017 Increases \& Decreases of 20 or More in Number of Cases by County



Decreases of 20 or more in cases served (43)
Increases of 20 or more in cases served (95)
Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Region 8 <br> State Foster Care Rates per 100,000 under 18: 2017

Overlaid with 2013-2017 Increases \& Decreases of 20 or More in Number of Cases by County


Decreases of $\mathbf{2 0}$ or more in cases served (12) Increases of 20 or more in cases served (55)

Source: Foster care children from the U.S. Department of Health and Human Services, Administration on

## Region 9 <br> State Foster Care Rates per 100,000 under 18: 2017

Overlaid with 2013-2017 Increases \& Decreases of 20 or More in Number of Cases by County


Decreases of $\mathbf{2 0}$ or more in cases served (39) Increases of $\mathbf{2 0}$ or more in cases served (28)

Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Region 10 <br> State Foster Care Rates per 100,000 under 18: 2017

## Overlaid with 2013-2017 Increases \& Decreases of 20 or More in Number of Cases by County



Decreases of 20 or more in cases served (23) Increases of $\mathbf{2 0}$ or more in cases served (45)

Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## HOW MUCH HAVE DRUG DEATH RATES INCREASED DURING THE PERIOD OF ANALYSIS?

## Drug Overdose Deaths: 2007-2017



| 2007 | 2009 | 2011 | 2013 | 2015 | 2017 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |

Source: National Center for Health Statistics, CDC Wonder.

## IN WHAT REGIONS/STATES HAVE THE MOST SIGNIFICANT INCREASES IN DRUG DEATH RATES OCCURRED?

U.S. Department of Health and Human Services

Office of the Assistant Secretary for Planning and Evaluation

## Drug Death Rates by HHS Region Per 100,000 Population: 2013-2017



Source: National Center for Health Statistics, CDC Wonder; calculations by ASPE.

## WHAT HAS BEEN THE GEOSPATIAL DISTRIBUTION OF DRUG DEATHS BY COUNTIES?

## IN WHAT REGIONS/COUNTIES ARE DRUG DEATHS THE HIGHEST?

## 2017 Drug Death Rates per 100,000 by Terciles



Source: NCHS, https://www.cdc.gov/nchs/data-visualization/drug-poisoning-mortality/index.htm; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## County Drug Death Rates per 100,000 by Terciles: 2017

## Overlaid with 2017 Top $3^{\text {rd }}$ Foster Care Rate Counties



Source: NCHS, https://www.cdc.gov/nchs/data-visualization/drug-poisoning-mortality/index.htm; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Top 3 ${ }^{\text {rd }}$ Drug Death Rates by County: 2017



Source: Poverty rates from U.S. Census Bureau, Small Area Income and Poverty Estimates (SAIPE) Program, https://www.census.gov/programs-surveys/saipe/data/datasets.html; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Region 1 <br> Top $3^{\text {rd }}$ County Drug Death Rates per 100,000: 2017

Overlaid with 2017 Top $3^{\text {rd }}$ Foster Care Rate Counties


Source: NCHS, https://www.cdc.gov/nchs/data-visualization/drug-poisoning-mortality/index.htm; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## HOW DOES THE GEOSPATIAL DISTRIBUTION OF DRUG DEATHS COMPARE WITH THAT OF THE INCREASES AND DECREASES IN FOSTER CARE CASELOADS?

## County Drug Death Rates by Terciles: 2017

## Overlaid with Counties whose Foster Care Caseloads Increased by 20 or More from 2013 to 2017



Source: NCHS, https://www.cdc.gov/nchs/data-visualization/drug-poisoning-mortality/index.htm; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families,

# Region 2 <br> County Drug Death Rates per 100,000 by Terciles: 2017 

## With '13-'17 Increases <br> \& Decreases of $\mathbf{2 0}$ or More in Number of Foster Care Cases in a County



Source: NCHS, https://www.cdc.gov/nchs/data-visualization/drug-poisoning-mortality/index.htm; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

# Region 5 <br> County Drug Death Rates per 100,000 by Terciles: 2017 

With '13-'17 Increases \& Decreases of $\mathbf{2 0}$ or More in Number of Foster Care Cases in a County
Decreases of 20 or more in cases served (75) Increases of $\mathbf{2 0}$ or more in cases served (211)
Source: NCHS, https://www.cdc.gov/nchs/data-visualization/drug-poisoning-mortality/index.htm; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families,

## WHAT IS THE NATIONAL TREND OF POVERTY RATES?



## Poverty Rate: 2007-2017



Source: U.S. Census Bureau, https://www.census.gov/data/tables/time-series/demo/income-poverty/historical-poverty-people.html.

## WHAT HAS BEEN THE GEOSPATIAL DISTRIBUTION OF POVERTY RATES BY COUNTIES?

## IN WHAT REGIONS/COUNTIES ARE POVERTY RATES THE HIGHEST?

## County Poverty Rates by Terciles: 2017

## By Terciles



Source: Poverty rates from U.S. Census Bureau, Small Area Income and Poverty Estimates (SAIPE) Program, https://www.census.gov/programs-surveys/saipe/data/datasets.html.

## HOW DOES THE GEOSPATIAL DISTRIBUTION OF POVERTY COMPARE WITH THAT OF: (A) HIGH FOSTER CARE CASELOADS AND (B) THE INCREASES IN FOSTER CARE CASELOADS?

## Top 3 ${ }^{\text {rd }}$ Poverty Rates by County: 2017



Source: Poverty rates from U.S. Census Bureau, Small Area Income and Poverty Estimates (SAIPE) Program, https://www.census.gov/programs-surveys/saipe/data/datasets.html; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Top 3 ${ }^{\text {rd }}$ Poverty Rates by County: 2017

## Overlaid with 2017 Top $3^{\text {rd }}$ Foster Care Rate Counties



Source: Poverty rates from U.S. Census Bureau, Small Area Income and Poverty Estimates (SAIPE) Program, https://www.census.gov/programs-surveys/saipe/data/datasets.html; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## Region 6 <br> Top 3 ${ }^{\text {rd }}$ Poverty Rates by County: 2017

## Overlaid with 2017 Top $3^{\text {rd }}$ Foster Care Rate Counties



Non-overlapping top 3rd foster care rate counties (52)

$\checkmark$
Overlapping top 3rd foster care rate counties (106)

[^1]
## County Poverty Rates by Terciles: 2017

Overlaid with Counties whose Foster Care Caseloads Increased by 20 or More from 2013 to 2017 And with 2017 Case Levels at least 20 Percent Higher Than their 2000-2012 Maximum


Source: Poverty rates from U.S. Census Bureau, Small Area Income and Poverty Estimates (SAIPE) Program, https://www.census.gov/programs-surveys/saipe/data/datasets.html; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

# Region 4 <br> County Poverty Rates by Terciles: 2017 

Overlaid with Counties whose Foster Care Caseloads Increased by 20 or More from 2013 to 2017
And with 2017 Case Levels at least 20 Percent Higher Than their 2000-2012 Maximum


Source: Poverty rates from U.S. Census Bureau, Small Area Income and Poverty Estimates (SAIPE) Program, https://www.census.gov/programs-surveys/saipe/data/datasets.html; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## HOW DOES THE GEOSPATIAL DISTRIBUTION OF PERCENT OF POPULATION NOT EMPLOYED COMPARE WITH THAT OF THE INCREASES IN FOSTER CARE CASELOADS?

## Percent of Population 16 \& Older Not Employed : 2017

## By Terciles



Source: U.S. Department of Labor, Local Area Unemployment Statistics, https://www.bls.gov/lau/home.htm; county population data from CDC Wonder, https://wonder.cdc.gov/; rates calculated by ASPE.

## Percent of Population 16 \& Older Not Employed: 2017

## Overlaid with Counties whose Foster Care Caseloads Increased by 20 or More from 2013 to 2017

And with 2017 Case Levels at least 20 Percent Higher Than their 2000-2012 Maximum


2013-17 increases of 20 or more cases $(1,003)$

- And with 2017 levels $\mathbf{2 0 \%}$ or more higher than their 2000-12 maximum (339)

Source: U.S. Department of Labor, Local Area Unemployment Statistics, https://www.bls.gov/lau/home.htm; county population data from CDC Wonder, https://wonder.cdc.gov/; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

## HOW DOES THE GEOSPATIAL DISTRIBUTION OF PER CAPITA INCOME COMPARE WITH THAT OF THE INCREASES IN FOSTER CARE CASELOADS?

## Per Capita Income by County: 2017

## By Terciles



Source: U.S. Department of Commerce / Bureau of Economic Analysis / Regional Income Division, https://www.bls.gov/lau/home.htm, https://www.bea.gov/data/income-saving/personal-income-county-metro-and-other-areas.

## Per Capita Income by County: 2017

## Overlaid with Counties whose Foster Care Caseloads Increased by 20 or More from 2013 to 2017

And with 2017 Case Levels at least 20 Percent Higher Than their 2000-2012 Maximum


Source: U.S. Department of Commerce / Bureau of Economic Analysis / Regional Income Division, https://www.bls.gov/lau/home.htm, Foster care children from the U.S. Department of Health and Human

## Discussion

- There have been nearly twice as many counties experiencing increases in their foster care case-load as counties seeing decreases.
- New "high" foster care rate counties, those with foster care rates in 2017 that were 120\% or more of their maximum during the period from 2000 to 2012, were clustered together in certain areas: $42 \%$ were in weak clusters where $1 / 3$ rd of their bordering counties were also high rate counties and $35 \%$ were in high clusters where $2 / 3$ rds of their bordering counties were also high rate counties.
- In most cases, policy responses need to be targeted to areas seeing new highs in caseloads, particularly in those areas where resources are limited as evidenced by indicators such as high poverty, high percentages of the population not employed, low per capita incomes or other such relevant factors.
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[^0]:    Source: Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

[^1]:    Source: Poverty rates from U.S. Census Bureau, Small Area Income and Poverty Estimates (SAIPE) Program, https://www.census.gov/programs-surveys/saipe/data/datasets.html; Foster care children from the U.S. Department of Health and Human Services, Administration on Children and Families, Children's Bureau; population data from U.S. Census Bureau; rates calculated by ASPE.

